

2004 JOINT FINAL ALLOCATION PLAN

Soil and Water Resource Management Grant Program and Nonpoint Source Program

The allocations identified in this joint final plan provide counties and others with grant funding for conservation staff and support costs, landowner cost sharing, and priority watershed and runoff management projects. The Wisconsin Department of Agriculture, Trade and Consumer Protection (DATCP) and Department of Natural Resources (DNR) are making these allocations to protect Wisconsin's soil and water resources, consistent with the objectives in chs. 92 and 281, Wis. Stats.

DATCP is allocating grants to county land conservation committees (counties) and other project cooperators in 2004 through the soil and water resource management program (see Table A). DNR is allocating grants to counties through the Priority Watershed (PW),

Targeted Runoff Management (TRM), and Urban Nonpoint Source and Storm Water Management (UNPS) programs (see Table B).

For 2004, a total of \$27,508,733 is allocated based on the anticipated state budget for the 2003-05 biennium. Table C summarizes all allocations, by grantee. Organized by funding category, Chart 1 below summarizes grant fund requests, unmet funding requests and final allocations. Chart 2 below divides the allocation categories into funding sources.

These allocations may be subject to further reductions in appropriations by the legislature or governor to address the budget deficit.

Chart 1: Summary of Requests and Joint Allocations for Grant Year 2004

Funding Category	Total Requests	Unmet Requests	Final Allocations
DATCP ALLOCATIONS			
Staff/Support	\$12,492,502	\$3,487,175	\$9,005,327
Non-Co. Staff/Support	\$114,300	\$0.00	\$114,300
LWRM Plan Cost-sharing	\$6,392,685	\$1,914,685	\$4,478,000
SUBTOTAL	\$18,999,487	\$5,401,860	\$13,597,627
DNR ALLOCATIONS			
County ACRA Cost-share (B)	\$7,422,295		\$7,576,640
County ACRA Cost-share (CP)	\$2,465,879		\$2,311,534
Non-County ACRA Cost-Share (B & CP)	\$77,529		\$77,529
UNPS Planning	\$255,980		\$255,980
UNPS Construction	\$575,809		\$575,809
TRM Construction	\$3,113,614		\$3,113,614
SUBTOTAL	\$13,911,106		\$13,911,106
TOTAL			\$27,508,733

Abbreviations Used Above:

LWRM Plan = Land & Water Resource Management Plan Implementation
ACRA = Anticipated Cost-Share Reimbursement Amount
NA = Not Applicable or Available
TRM = Targeted Runoff Management
UNPS = Urban Nonpoint Source and Storm Water Management
B = Bonding
CP = Cropping Practices

Chart 2: Funding Sources

Staff and Support Grants

\$9,107,627 DATCP GPR and SEG from 2003-2005 Biennial Budget
 \$12,000 DATCP GPR underspending from 2002 staff and support
 \$9,119,627 DATCP Subtotal
 \$255,980 DNR SEG from UNPS Account
 \$255,980 DNR Subtotal

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\$9,375,607 Staff and Support Grant Total

Cost-Share Grants

\$3,500,000 DATCP Bond Revenue from 2003-2005 Biennial Budget
 \$978,000 DATCP Bond Revenue Underspending from 1999-2002
 \$4,478,000 DATCP Subtotal
 \$10,766,253 DNR Bond Revenue from NPS Account
 \$685,686 DNR GPR from NPS Account
 \$575,809 DNR Bond Revenue from UNPS Account
 \$1,627,378 DNR Sec. 319 Account (federal)
 \$13,655,126 DNR Subtotal

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\$18,133,126 Cost-Share Grant Total

\$27,508,733 Combined Grant Total

Table A: 2004 Final Allocations of DATCP Funding

County	DATCP Staffing & Support Allocation*	LWRM Plan Implementation Cost-Sharing	Total DATCP 2004 Allocation	County	DATCP Staffing & Support Allocation	LWRM Plan Implementation Cost-Sharing	Total DATCP 2004 Allocation
Adams	85,000	80,000	165,000	Monroe	85,000	80,000	165,000
Ashland	85,000	30,000	115,000	Oconto	94,067	89,500	183,567
Barron	90,061	70,000	160,061	Oneida	85,000	30,000	115,000
Bayfield	85,000	30,000	115,000	Outagamie	141,930	30,000	171,930
Brown	324,805	89,500	414,305	Ozaukee	85,000	65,000	150,000
Oneida Tribe**	89,549	0	89,549	Pepin	85,000	85,000	170,000
Buffalo	89,725	89,500	179,225	Pierce	89,814	89,500	179,314
Burnett	85,000	30,000	115,000	Polk	233,678	30,000	263,678
Calumet	85,000	60,000	145,000	Portage	112,006	89,500	201,506
Chippewa	277,255	60,000	337,255	Price	85,000	89,500	174,500
Clark	85,000	89,500	174,500	Racine	85,000	40,000	125,000
Columbia	117,819	89,500	207,319	Richland	85,000	80,000	165,000
Crawford	85,000	47,500	132,500	Rock	86,034	85,000	171,034
Dane	222,374	82,000	304,374	Rusk	108,999	30,000	138,999
Dodge	234,672	50,000	284,672	Saint Croix	206,705	65,000	271,705
Door	228,951	89,500	318,451	Sauk	314,984	89,500	404,484
Douglas	85,000	30,000	115,000	Sawyer	85,000	30,000	115,000
Dunn	166,663	30,000	196,663	Shawano	85,000	60,000	145,000
Eau Claire	85,000	89,500	174,500	Sheboygan	108,633	89,500	198,133
Florence	85,000	30,000	115,000	Taylor	85,000	89,500	174,500
Fond du Lac	206,712	30,000	236,712	Trempealeau	355,854	89,500	445,354
Forest	85,000	30,000	115,000	Vernon	223,281	60,000	283,281
Grant	85,000	85,000	170,000	Vilas	85,000	50,000	135,000
Green	85,000	89,500	174,500	Walworth	138,366	60,000	198,366
Green Lake	85,000	80,000	165,000	Washburn	85,000	35,000	120,000
Iowa	85,000	60,000	145,000	Washington	103,911	89,500	193,411
Iron	85,000	30,000	115,000	Waukesha	146,355	60,000	206,355
Jackson	111,213	89,500	200,713	Waupaca	170,935	89,500	260,435
Jefferson	85,000	30,000	115,000	Wausara	108,240	89,500	197,740
Juneau	85,000	30,000	115,000	Winnebago	181,511	60,000	241,511
Kenosha	85,000	30,000	115,000	Wood	114,976	30,000	144,976
Kewaunee	85,000	30,000	115,000	Sub-Totals	\$9,005,327	\$4,478,000	\$13,483,327
LaCrosse	85,000	89,500	174,500				
Lafayette	85,000	60,000	145,000				
Langlade	85,000	30,000	115,000	OTHER PROJECT COOPERATORS			
Lincoln	85,000	89,500	174,500	SITCOM Training	4,835		4,835
Manitowoc	225,120	80,000	305,120	Cons. Obs. Day	2,902		2,902
Marathon	150,684	89,500	240,184	CWWP	85,000		85,000
Marinette	114,445	89,500	203,945	WLWCA -Standards Oversight Council	21,563		21,563
Marquette	85,000	30,000	115,000				
Menominee	85,000	30,000	115,000				
Milwaukee	85,000	60,000	145,000	TOTAL	\$9,119,627	\$4,478,000	\$13,597,627
*Includes \$300,627 available from the closing of priority watershed projects in 2004 plus \$12,000 underspending of 2002							
**Staffing and support allocation from DATCP to the Oneida Tribe that is passed through Brown County.							

Table B: 2004 Final Allocations of DNR Funding

County	Targeted Runoff Mgmt. BMP Construction Only	Urban Nonpoint and Storm Water Mgmt.		Priority Watershed Cost-sharing (ACRAs)						Total DNR 2004 Final Allocations
		Planning	BMP Construction	Water- shed Code	Cropping Practice Funding Pool	Existing Cropping Practices	Add'l Cropping Practices	Practices Using Bond Revenue Only	Total ACRA Allocation	
Adams	\$78,505	\$0	\$0							\$78,505
Ashland	\$0	\$0	\$0							\$0
Barron	\$129,150	\$0	\$0	YEL	319 GPR	\$1,200	\$0	\$137,216	\$138,416	\$267,566
Bayfield	\$0	\$0	\$0	WTC	GPR	\$0	\$0	\$37,173	\$37,173	\$37,173
Brown	\$0	\$0	\$0	BRB	GPR	\$123,800	\$0	\$113,643	\$237,443	\$499,958
				DAA	319	\$152,045	\$0	\$0	\$152,045	
				RLS	GPR	\$32,300	\$0	\$78,170	\$110,470	
				DAA	319	\$0	\$0	\$30,451	\$30,451	
Oneida Tribe of Indians	\$0	\$0	\$0	MTR	319	\$0	\$0	\$77,143	\$77,143	\$467,383
Buffalo*	\$390,240	\$0	\$0	BIG	GPR	\$0	\$5,500	\$47,787	\$53,287	\$53,287
Burnett	\$0	\$0	\$0							\$138,600
Calumet	\$138,600	\$0	\$0	DUN	GPR	\$60,000	\$0	\$234,305	\$294,305	\$335,745
Chippewa	\$0	\$41,440	\$0	UYL	319	\$12,206	\$0	\$41,094	\$53,300	\$53,300
Clark	\$0	\$0	\$0	BDR	319	\$1,086	\$4,000	\$27,872	\$32,958	\$86,041
Columbia	\$0	\$0	\$0	NEE	319	\$0	\$4,000	\$24,827	\$28,827	
				YME	319	\$0	\$7,000	\$17,256	\$24,256	
Crawford	\$0	\$0	\$0	DLP	GPR	\$0	\$0	\$58,520	\$58,520	\$0
Dane*	\$267,750	\$0	\$0	YME	319	\$0	\$0	\$299,449	\$299,449	\$625,719
Dodge	\$0	\$0	\$0	BDR	319	\$107,000	\$7,000	\$226,949	\$340,949	\$340,949
Door*	\$444,150	\$0	\$0	RLS	GPR	\$41,210	\$0	\$489,362	\$530,572	\$974,722
Douglas	\$0	\$0	\$0	USC	GPR	\$0	\$0	\$16,422	\$16,422	\$16,422
Dunn	\$0	\$0	\$0	SFH	319	\$108,000	\$5,000	\$2,547	\$115,547	\$115,547
Eau Claire	\$0	\$29,540	\$0							\$29,540
Florence	\$0	\$0	\$0							\$0
Fond du Lac	\$0	\$0	\$0	FDL	319	\$255,137	\$79,500	\$253,162	\$587,799	\$712,833
				WNE	319	\$10,000	\$0	\$115,034	\$125,034	
Forest	\$0	\$0	\$0							\$0
Grant	\$149,600	\$0	\$0							\$149,600
Green	\$0	\$0	\$0							\$0
Green Lake	\$0	\$0	\$0							\$0
Iowa	\$0	\$0	\$0							\$0
Iron	\$0	\$0	\$0							\$0
Jackson	\$0	\$0	\$0	UTR	319	\$5,000	\$12,000	\$369,715	\$386,715	\$386,715
Jefferson	\$0	\$0	\$0	ROC	GPR	\$875	\$148	\$26,095	\$27,118	\$27,118
Juneau	\$0	\$0	\$0							\$0
Kenosha	\$0	\$0	\$0							\$0
Kewaunee	\$3,202	\$0	\$0	RLS	GPR	\$3,273	\$0	\$116,241	\$119,514	\$122,716
LaCrosse	\$0	\$0	\$0							\$0
Lafayette	\$0	\$0	\$0							\$0

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County	Targeted Runoff Mgmt. BMP Construction Only	Urban Nonpoint and Storm Water Mgmt.		Priority Watershed Cost-sharing (ACRAs)						Total DNR 2004 Final Allocations
		Planning	BMP Construction	Water- shed Code	Cropping Practice Funding Pool	Existing Cropping Practices	Add'l Cropping Practices	Practices Using Bond Revenue Only	Total ACRA Allocation	
Langlade	\$0	\$0	\$0	SPR	319	\$15,000	\$0	\$57,064	\$72,064	\$72,064
Lincoln	\$0	\$0	\$0							\$0
Manitowoc	\$0	\$0	\$0	BRB PIG	GPR 319	\$47,157 \$10,291	\$0 \$1,000	\$253,854 \$112,732	\$301,011 \$124,023	\$425,034
Marathon*	\$262,400	\$0	\$0	LRR UYL	GPR 319	\$40,000 \$1,000	\$0 \$0	\$184,083 \$38,011	\$224,083 \$39,011	\$525,494
Marinette*	\$834,820	\$0	\$0	MIN MPT	GPR GPR	\$1,252 \$0	\$0 \$0	\$53,038 \$48,471	\$54,290 \$48,471	\$937,581
Marquette	\$0	\$0	\$0	NEE	319	\$0	\$22,500	\$20,673	\$43,173	\$43,173
Menominee	\$0	\$0	\$0							\$0
Milwaukee*	\$0	\$0	\$575,809							\$575,809
Monroe	\$0	\$0	\$0							\$0
Oconto	\$0	\$0	\$0	PEN	GPR	\$47,800	\$0	\$39,228	\$87,028	\$87,028
Oneida	\$0	\$0	\$0							\$0
Outagamie	\$78,704	\$0	\$0	DAA	319	\$194,011	\$0	\$128,717	\$322,728	\$401,432
Ozaukee	\$0	\$0	\$0							\$0
Pepin	\$0	\$0	\$0	KNC	GPR	\$0	\$0	\$80,128	\$80,128	\$80,128
Pierce	\$0	\$0	\$0	BAL	GPR	\$0	\$0	\$164,200	\$164,200	\$308,035
Polk	\$0	\$0	\$0	HSC	319	\$0	\$12,516	\$98,061	\$110,577	
				OSC	GPR	\$0	\$0	\$33,258	\$33,258	
Portage	\$97,468	\$0	\$0	WPC	GPR	\$15,398	\$0	\$154,418	\$169,816	\$267,284
Price	\$0	\$0	\$0							\$0
Racine	\$0	\$0	\$0	SHC	319	\$6,590	\$0	\$10,303	\$16,893	\$16,893
Richland	\$0	\$0	\$0	MKR	319	\$0	\$0	\$111,367	\$111,367	\$111,367
Rock	\$0	\$0	\$0	SPC	319	\$0	\$0	\$10,000	\$10,000	\$10,000
Rusk	\$0	\$0	\$0	SMH	319	\$0	\$2,500	\$69,487	\$71,987	\$71,987
Saint Croix	\$0	\$0	\$0	SCL	319	\$0	\$10,000	\$54,406	\$64,406	\$308,063
				SFH	319	\$50,697	\$3,500	\$10,852	\$65,049	
				KNC	GPR	\$0	\$0	\$178,608	\$178,608	
Sauk	\$0	\$0	\$0	DEL	GPR	\$1,000	\$0	\$162,140	\$163,140	\$768,466
				NBR	GPR	\$45,900	\$0	\$559,426	\$605,326	
Sawyer	\$0	\$0	\$0							\$0
Shawano	\$0	\$0	\$0	PEN	GPR	\$52,543	\$0	\$183,367	\$235,910	\$235,910
Sheboygan	\$72,625	\$0	\$0	PIG	319	\$550	\$0	\$95,343	\$95,893	\$168,518
Taylor	\$0	\$0	\$0							\$0
Trempealeau	\$0	\$0	\$0	MTR	319	\$19,531	\$0	\$498,035	\$517,566	\$592,878
				UTR	319	\$1,206	\$0	\$74,106	\$75,312	
Vernon	\$0	\$0	\$0	HIL	319	\$750	\$2,450	\$57,493	\$60,693	\$386,659
				MKR	319	\$0	\$4,000	\$321,966	\$325,966	

Table B: 2004 Final Allocations of DNR Funding

County	Targeted Runoff Mgmt. BMP Construction Only	Urban Nonpoint and Storm Water Mgmt.		Priority Watershed Cost-sharing (ACRAs)						Total DNR 2004 Final Allocations
		Planning	BMP Construction	Water- shed Code	Cropping Practice Funding Pool	Existing Cropping Practices	Add'l Cropping Practices	Practices Using Bond Revenue Only	Total ACRA Allocation	
Vilas	\$0	\$0	\$0							\$0
Walworth	\$0	\$0	\$0	SHC	319	\$36,000	\$36,701	\$124,000	\$196,701	\$196,701
Washburn	\$0	\$0	\$0							\$0
Washington	\$149,950	\$100,000	\$0	CCK	319	\$30,000	\$0	\$79,494	\$109,494	\$359,444
Waukesha	\$0	\$85,000	\$0	MWL	319	\$0	\$3,375	\$12,583	\$15,958	\$118,091
				UFR	319	\$0	\$3,375	\$13,758	\$17,133	
Waupaca	\$0	\$0	\$0	LLW	GPR	\$121,000	\$0	\$141,290	\$262,290	\$330,444
				WPC	GPR	\$45,000	\$0	\$23,154	\$68,154	
Waushara	\$0	\$0	\$0	PWR	319	\$225,000	\$10,000	\$132,299	\$367,299	\$367,299
Winnebago	\$0	\$0	\$0	ARD	319	\$0	\$0	\$104,489	\$104,489	\$292,274
				FDL	319	\$64,177	\$20,000	\$30,478	\$114,655	
				PWR	319	\$50,484	\$10,000	\$12,646	\$73,130	
Wood	\$16,450	\$0	\$0	UYL	319	\$10,000	\$0	\$229,632	\$239,632	\$256,082
Total	\$3,113,614	\$255,980	\$575,809						\$9,918,625	\$13,864,028

Additional Non-County Priority Lake Projects with ACRAs:

Lake Ripley Lk. Dist.	\$0	\$0	\$0	LRP	GPR	\$0	\$0	\$25,610	\$25,610	\$25,610
Camp & Center Lk. Dist.	\$0	\$0	\$0	CCL	GPR	\$1,530	\$0	\$19,938	\$21,468	\$21,468
Total	\$0	\$0	\$0						\$47,078	\$47,078

*Counties with more than one grant awarded:

County	# TRM	# UNPS Construction
Buffalo	6	0
Dane	2	0
Door	4	0
Marathon	3	0
Marinette	6	0
Milwaukee	0	6

Table C: Summary of 2004 Joint Final Allocations of DATCP and DNR Funding

County	Staffing & Support from DATCP and DNR	Cost-Sharing from DATCP and DNR	Total Allocation of DATCP and DNR Funding	County	Staffing & Support from DATCP and DNR	Cost-Sharing from DATCP and DNR	Total Allocation of DATCP and DNR Funding
Adams	85,000	158,505	243,505	Monroe	85,000	80,000	165,000
Ashland	85,000	30,000	115,000	Oconto	94,067	176,528	270,595
Barron	90,061	337,566	427,627	Oneida	85,000	30,000	115,000
Bayfield	85,000	67,173	152,173	Outagamie	141,930	431,432	573,362
Brown	324,805	589,458	914,263	Ozaukee	85,000	65,000	150,000
Oneida Tribe*	89,549	30,451	120,000	Pepin	85,000	85,000	170,000
Buffalo	89,725	556,883	646,608	Pierce	89,814	169,628	259,442
Burnett	85,000	83,287	168,287	Polk	233,678	338,035	571,713
Calumet	85,000	198,600	283,600	Portage	112,006	356,784	468,790
Chippewa	318,695	354,305	673,000	Price	85,000	89,500	174,500
Clark	85,000	142,800	227,800	Racine	85,000	56,893	141,893
Columbia	117,819	175,541	293,360	Richland	85,000	191,367	276,367
Crawford	85,000	47,500	132,500	Rock	86,034	95,000	181,034
Dane	222,374	707,719	930,093	Rusk	108,999	101,987	210,986
Dodge	234,672	390,949	625,621	Saint Croix	206,705	373,063	579,768
Door	228,951	1,064,222	1,293,173	Sauk	314,984	857,966	1,172,950
Douglas	85,000	46,422	131,422	Sawyer	85,000	30,000	115,000
Dunn	166,663	145,547	312,210	Shawano	85,000	295,910	380,910
Eau Claire	114,540	89,500	204,040	Sheboygan	108,633	258,018	366,651
Florence	85,000	30,000	115,000	Taylor	85,000	89,500	174,500
Fond du Lac	206,712	742,833	949,545	Trempealeau	355,854	682,378	1,038,232
Forest	85,000	30,000	115,000	Vernon	223,281	446,659	669,940
Grant	85,000	234,600	319,600	Vilas	85,000	50,000	135,000
Green	85,000	89,500	174,500	Walworth	138,366	256,701	395,067
Green Lake	85,000	80,000	165,000	Washburn	85,000	35,000	120,000
Iowa	85,000	60,000	145,000	Washington	203,911	348,944	552,855
Iron	85,000	30,000	115,000	Waukesha	231,355	93,091	324,446
Jackson	111,213	476,215	587,428	Waupaca	170,935	419,944	590,879
Jefferson	85,000	57,118	142,118	Waushara	108,240	456,799	565,039
Juneau	85,000	30,000	115,000	Winnebago	181,511	352,274	533,785
Kenosha	85,000	30,000	115,000	Wood	114,976	286,082	401,058
Kewaunee	85,000	152,716	237,716	Sub-Totals	\$9,261,307	\$18,086,048	\$27,347,355
LaCrosse	85,000	89,500	174,500				
Lafayette	85,000	60,000	145,000	OTHER PROJECT COOPERATORS			
Langlade	85,000	102,064	187,064	SITCOM Training	4,835		4,835
Lincoln	85,000	89,500	174,500	Cons. Obs. Day	2,902		2,902
Manitowoc	225,120	505,034	730,154	CWWP	85,000		85,000
Marathon	150,684	614,994	765,678	WLWCA -Standards Oversight Council	21,563		21,563
Marinette	114,445	1,027,081	1,141,526	Lake Ripley Lake Dist.		25,610	25,610
Marquette	85,000	73,173	158,173	Camp & Center Lk Dist.		21,468	21,468
Menominee	85,000	30,000	115,000	Sub-Totals	\$114,300	\$47,078	\$161,378
Milwaukee	85,000	635,809	720,809	TOTAL	\$9,375,607	\$18,133,126	\$27,508,733
*Staffing and support allocation from DATCP to the Oneida Tribe that is passed through Brown County.							

DATCP FINAL ALLOCATION

Note: DATCP has discontinued its practice of preparing a staff report and has included all relevant information in the allocation plan.

1. Staff and Support

The allocation under this category provides staff and support funding for counties, the Oneida Tribe of Indians of Wisconsin (Oneida Tribe), and other project grants to cooperators. Specifically, it implements the minimum allocation mandated by s. ATCP 50.32(5), Wis. Admin. Code, for annual staffing grants to counties. This requirement for base funding is intended to implement s. 92.14(6)(b), Stats., which sets a target for DATCP and DNR to provide staff funding for an average of 3 staff persons per county. DATCP has the discretion under s. ATCP 50.32(5), Wis. Admin. Code, to award additional staffing grant amounts based on the factors under s. ATCP 50.30, Wis. Admin. Code. DATCP may adjust grant awards from year to year, based on any of those factors. From discretionary funds available after the 2004 allocation of base funding to counties, DATCP will make project awards to non-county grant recipients. Remaining funds will be allocated to counties with priority watersheds using a formula that partially makes up for basic annual staffing grants (BASG) previously received by counties. This “BASG make-up” strategy meets these grant priorities: (1) maintain county staff and project continuity to the maximum extent feasible, (2) sustain activities that are part of a systematic and comprehensive approach to soil erosion and water quality, and (3) support a demonstrated commitment among counties to implement local conservation programs.

Budget Reduction and DATCP Response

For 2004 and 2005, the legislature reduced the GPR funds for staff and support grants by \$500,000. In 2004, DATCP will apply this reduction to funds remaining after allocation of base funding to counties and awards to non-county grant recipients. This will reduce funding available for allocation in the “Additional Funding” category described below.

DATCP will not reduce the base allocation of staffing grants to counties, because such an approach does not comply with s. ATCP 50.32(5), Wis. Admin. Code. DATCP will not reduce awards to non-county grant recipients for the following reasons: the total award to these grant recipients is comparatively small, these

projects provide regional or statewide benefits, and a “no reduction” approach is consistent with DATCP’s 2003 allocation, which did not cut funding for these projects to implement a budget reduction. To reduce the shortfall in the “Additional Funding” category, the final allocation will make available an additional \$300,627 as part of its 2004 allocation of staff and support grant funds. This allocation will reduce the total funds available for allocation in 2005 by \$300,627. DATCP also will allocate \$12,000 of GPR underspending from 2002 staff and support grants.

Base Allocation

In accordance with s. ATCP 50.32(5)(b), Wis. Admin. Code, DATCP will offer each county as base funding *the greater of the following*:

- \$85,000.
- The amount awarded to the county for DNR priority watershed staffing in 2001, less any amount allocated in 2001 for a priority watershed that has subsequently closed.

To determine eligibility for higher base awards, DATCP will rely on *Appendix F* in the new ATCP 50 for scheduled closing dates of priority watershed projects, determined as of October 6, 1998.

Applying the allocation formula prescribed by rule, DATCP will provide 47 counties with the \$85,000 minimum for a total of \$3,995,000. Eight of these counties have priority watersheds projects funded at less than \$85,000 and therefore are entitled to the new minimum of \$85,000. The remaining 25 counties and the Oneida tribe (through Brown County) will share \$4,417,083 as part of the higher base allocation provided to counties with priority watershed projects. These grants range in amount from \$85,967 to \$340,525. As more fully described in the staff report for the 2002 Joint Final Allocation Plan, legislative language included in the 2001-2003 biennial budget directs DATCP to provide staff funding to the Oneida Tribe for administration of the DAA priority watershed project.

In total, DATCP will allocate \$8,412,083 as base funding. The column labeled “DATCP Staffing and Support Allocation” in Table A reflects the total allocation of staffing and support grants. To determine the base allocation for the 33 counties with priority watersheds projects, the award amounts in Table A must be reduced by the amounts listed in Table 2.

Table 1 lists counties that will receive reduced base funding in 2004 as a result of the ending of a priority watershed in 2003. Four counties will have closed their last watershed, and receive only a minimum award. As priority watersheds close, they increase the pool of additional funding for discretionary funds allocated after DATCP makes base awards.

Table 1 Priority Watersheds Ending in 2003 (all amounts in dollars)				
County and WS Code	2001 WS Amount	2003 Allocation (includes WS amount and BASG make-up)	2004 Projected Base Allocation (Includes BASG make-up reduced by 21.4%)	Difference in dollars from 2003- 2004
Calumet (WNE)	76,919	94,527	85,000	9,527
Lafayette (LEP)	104,171	133,724	85,000	48,724
Monroe (MKR)	46,875	97,600	85,000	12,600
Outagamie (ARD)	46,344	191,807	141,930	49,877
Ozaukee (CCK) (MRS)	31,934 99,252	151,539	85,000	66,539
Sheboygan (SHB)	111,421	197,190	108,633	88,557

Other Project Grants

As part of its discretionary allocation, DATCP makes awards to project cooperators to carry out statewide priorities that cannot be adequately accomplished through individual county efforts.

DATCP will continue providing staff support for Central Wisconsin Windshed Partners, LLC (CWWP). With assistance from the participating counties and other sources of cost-share funding, the program has installed over 43 miles of windbreaks. DATCP will award \$85,000 in funding through a contract to a project coordinator to administer the CWWP program in a multi-county area. As negotiated with affected counties, DATCP plans to phase out separate staff funding for CWWP as of December 31, 2006, and to encourage participating counties to cover activities related to wind erosion projects using funds from their county staffing allocation. This approach is consistent with DATCP's overall strategy to consolidate county funding for implementation of Land and Water Resource Management (LWRM) plans.

DATCP also plans to continue funding (\$21,563) in 2004 to the Wisconsin Land and Water Conservation Association (WLWCA) to support the mission of the Standards Oversight Council to develop and maintain technical standards for urban and rural soil and water conservation practices in Wisconsin. In this category,

DATCP also allocates \$7,737 for these information and education activities: SITCOM and Conservation Observance Day. DATCP has historically funded these activities and will continue funding to sustain the important contributions these activities make to achieving statewide conservation goals.

Additional Funding

As part of its discretionary allocation, DATCP will allocate remaining funds using a formula that partially compensates counties with priority watershed projects for the loss of BASG previously received by counties. Referred to as BASG make-up, this approach meets DATCP's grant priorities, chief among which is maintaining county staff and project continuity.

This funding strategy was developed based on a consensus of county conservation staff and their representatives, as more fully explained in the staff report for the 2003 allocation. Watershed counties are eligible for these additional funds based on a formula that provides a maximum of 61.14% of a county's adjusted 2002 BASG. This amount was adjusted to ensure that a county's 2003 allocation would not exceed its 2002 staffing allocation. These make-up funds provide the amount needed to restore these counties to their 2003 funding levels to the extent of available funding. A county remains eligible for BASG make-up funding as long as it has at least one active priority watershed project. Counties without priority watershed projects will receive the minimum base allocation of \$85,000.

To fully fund BASG make-up in 2004, DATCP needs \$754,757. After taking into account the \$500,000 budget reduction, the preliminary allocation plan only provided \$280,617 for BASG make-up. The final allocation draws on existing funding sources to raise the allocation to \$593,244. From its biennial appropriation, DATCP is allowed to include a portion of funds appropriated for 2005 as part of its 2004 allocation. Assuming no further reductions in its appropriation, DATCP determined that it can include a maximum of \$300,627 in its 2004 allocation without compromising its ability to meet 2005 funding commitments involving base staffing grants and BASG make-up at 61.14 percent. While this approach increases the funds available in 2004, it results in a \$300,627 decrease in funds for allocation in 2005. The final allocation also makes available \$12,000 of 2002 underspending, which DATCP did not allocate in the preliminary allocation plan. When combined with the \$300,627, this small amount will maximize the funds available for BASG make-up.

Even with these additions, DATCP cannot offset the funding shortfall, and must lower the BASG make-up by 21.4% from the amount used in the 2003 allocation. Table 2 lists the 33 counties awarded BASG make-up at this lower percentage.

Table 2 2004 BASG Make-Up for Watershed Counties

County	Additional Funding (in dollars)	County	Additional Funding (in dollars)
Barron	5,061	Pierce	4,814
Brown	34,167	Polk	12,747
Buffalo	4,725	Portage	17,643
Chippewa	21,405	Rock	1,034
Columbia	32,819	Rusk	10,220
Dane	27,799	Saint Croix	21,225
Dodge	22,375	Sauk	23,642
Door	20,056	Sheboygan	23,633
Dunn	36,490	Trempealeau	15,329
Fond du Lac	25,864	Vernon	20,229
Jackson	7,973	Walworth	26,429
Manitowoc	23,388	Washington	18,911
Marathon	25,762	Waukesha	13,832
Marinette	7,505	Waupaca	13,669
Oconto	8,100	Waushara	23,240
		Winnebago	19,311
Outagamie	12,979	Wood	10,868

Unmet Needs

County requests for funding (including base and discretionary funds) exceeded available funding by \$3,487,175. This shortfall comes at a time when counties have assumed more conservation responsibilities including implementation of the performance standards under ch. NR 151, Wis. Admin. Code, and working with landowners to install riparian buffers and other practices under the Conservation Reserve Enhancement Program. DATCP recognizes the need to secure additional staff and support funding as part of future budget requests to the legislature, but faces challenges in even maintaining the funding for counties at current levels.

Reallocation and Redirection

Under ATCP 50, DATCP has expanded the options for counties to spend staff and support grant funds. With DATCP permission, counties may (1) redirect unspent staffing grant awards to provide landowner cost-sharing, or (2) reallocate staffing grant funds (not cost-share funds) to a local government or tribe. This year counties were not permitted to elect one of these two options as part of their grant application. A county may seek reallocation or redirection by submitting a separate request according to DATCP procedures.

To redirect staff funds, counties must demonstrate how redirected funds will meet a priority identified in LWRM workplans or how these funds will enable the county to achieve compliance with state agricultural performance standards. A county must spend funds redirected for cost-sharing in the year the funds are allocated.

It is anticipated that counties may request reallocation of staff funding outside the Land Conservation Department (LCD). DATCP has received a request from Menominee County to reallocate \$20,000 of its 2004 grant funds to the Menominee Indian Tribe of Wisconsin. DATCP plans to carefully evaluate reallocation requests to ensure that funding supports staff activities that bear a connection to soil and water resource management goals of the land conservation committee. These reallocation restrictions do not apply to the Oneida Tribe's staff funding, which passes through Brown County.

Future Directions

DATCP is committed to continuing to allocate discretionary funds to provide additional staff funds to watershed counties, as outlined in the prior section on Additional Funding. As more priority watersheds close in the next several years, DATCP anticipates having sufficient funding to honor the commitment of providing 61.14% of a watershed county's adjusted 2002 BASG. In the future, DATCP should have sufficient funding available to make awards based on other criteria. DATCP plans to work with counties and other interested parties to develop appropriate methods to allocate additional funds, including the recognition of county contribution to staff salary, fringe benefits and supports costs.

2. County Cost-Sharing Allocations

The two-step method for allocation of cost-share funds in 2004 generally follows the 2003 approach, except for refinements to the performance-based awards. As in 2003, counties may apply for \$30,000 in base funding. This base amount was determined using the average county expenditure of DATCP cost-share funds for LWRM plan implementation reported for calendar year 2001. For funds remaining after DATCP's base allocation, DATCP will use a performance measure (e.g. underspending) to make awards. This allocation strategy meets these grant priorities: (1) a county's demonstrated ability to manage and implement funded projects, and (2) a

county's demonstrated cooperation and commitment. Bond revenue remains the only funding source for this allocation in 2004, and limits the types of projects that may be cost-shared with landowners, as provided by s. ATCP 50.34(4), Wis. Admin. Code. For 2004, \$4,478,000 is available for allocation in this category.

Base Awards

Each county requested the full \$30,000 authorized for the base award, and the allocation for each is that amount. Total requests for base cost-sharing allocations equal \$2,160,000 (\$30,000 x 72 counties).

Performance-Based Awards

DATCP anticipates a balance of \$2,318,000 to allocate as additional cost-share funding to counties. This represents an increase of nearly \$500,000 from the \$1,823,500 in funds available in 2003 for performance-based awards. Counties had the option of applying for performance-based awards. DATCP received requests from 50 counties ranging from \$5,000 to \$443,341. Twenty-two counties requested no additional funding over the base award.

Consistent with its grant priorities, DATCP evaluated these requests based on the following criterion: a county's record of spending previously allocated cost-share dollars on a timely basis. DATCP elected not to apply a second criterion, as it did for the 2003 allocation, authorizing the award of additional funds based on a county's need for additional funds to meet a priority identified in LWRM workplans, or to achieve compliance with state agricultural performance standards. DATCP plans to revisit this criterion as it develops more effective mechanisms to track and evaluate county performance in these areas.

In applying the sole criterion, DATCP evaluated county requests based on a cumulative two-year average of county underspending for 2001 and 2002. DATCP calculated underspending for a particular year by subtracting the following items from the amount awarded in a county's grant contract: 1) the amount the county spends, and (2) the amount it extends. Table 3 reflects the underspending records of all counties including the 50 counties seeking performance-based awards.

DATCP developed the following formula for making awards in this category. Counties with more than 30% underspending (averaged over 2001-2002) are eligible only for an additional \$30,000 in performance-based awards (see gray shaded areas in Table 3). Counties below 30% underspending are

eligible for an additional \$59,500. In setting the award cutoff and award amounts, DATCP staff evaluated different percentages and award amounts. DATCP selected the 30% cutoff for awards and set award levels with the aim of recognizing the broadest number of counties for their commitment while providing sufficiently high funding to reward counties for performance in spending DATCP awards. DATCP staff also considered the need to remain consistent with the 2003 underspending criterion, which used a 30% threshold as the cutoff for higher awards.

Table 3: Cumulative Two-Year Average for County Underspending in 2001 and 2002 (Requests in dollars)

County	Additional Funding Requested for 2004	% of Unspent Avg in 2001-2002	County	Additional Funding Requested for 2004	% of Unspent Avg in 2001-2002
Douglas	0	0%	Vilas	20,000	13%
Eau Claire	130,000	0%	Crawford	17,500	14%
Green	200,000	0%	Bayfield	0	15%
Kenosha	0	0%	Oneida	0	15%
Outagamie	0	0%	Calumet	30,000	16%
Portage	70,000	0%	Grant	55,000	18%
Waupaca	273,444	0%	Kewaunee	0	18%
Wood	0	0%	Brown	110,000	19%
Langlade	0	1%	Iowa	30,000	19%
Oconto	100,000	1%	Door	100,000	20%
Vernon	30,000	1%	Barron	40,000	21%
Washington	70,000	1%	Clark	100,000	23%
Marathon	125,000	2%	Sawyer	0	23%
Polk	0	2%	Jefferson	0	24%
Trempealeau	443,341	2%	Menominee	0	24%
Dunn	0	3%	Waushara	100,000	25%
Lincoln	70,000	3%	Florence	0	27%
Marinette	240,000	3%	Washburn	5,000	27%
Pepin	55,000	3%	Buffalo	60,000	28%
Racine	10,000	4%	Pierce	70,000	28%
Green Lake	50,000	5%	Adams	50,000	29%
Price	70,000	5%	Marquette	0	29%
Monroe	50,000	6%	Walworth	50,000	34%
Sauk	70,000	6%	Ashland	0	35%
Jackson	70,000	8%	Iron	0	36%
Richland	50,000	9%	Juneau	0	37%
Ozaukee	35,000	10%	Lafayette	40,000	37%
Rock	55,000	10%	Shawano	100,000	53%
Saint Croix	35,000	10%	Waukesha	30,000	62%
Sheboygan	100,000	10%	Dodge	20,000	68%
Fond du Lac	0	11%	Winnebago	30,000	69%
Manitowoc	50,000	11%	Chippewa	100,000	71%
Dane	52,000	12%	Rusk	0	79%
LaCrosse	401,400	12%	Burnett	0	80%
Taylor	70,000	12%	Forest	0	84%
Columbia	70,000	13%	Milwaukee	30,000	100%

Eight counties seeking funding in this category had more than 30% underspending. All but one of these counties requested funding at or above the \$30,000 limit. Each of these counties will receive an additional \$30,000, except for the one county that requested less.

Forty-two counties seeking funding in this category had less than 30% underspending. Nineteen counties requested additional funding below the \$59,500 cap, and will receive the amount of their request. Twenty-three counties requested additional funding at or above the \$59,500 level, and will receive \$59,500.

From available funds, DATCP was able to meet the funding requests of 45 counties. Of the remaining 27 counties, 23 counties will receive the maximum total cost-share award of \$89,500 for landowner cost-sharing.

The column labeled “LWRM Plan Implementation Cost-Sharing” in Table A reflects the total funding (both base and performance-based) allocated to each county for landowner cost-sharing. Total requests from counties exceed available funds by \$1,914,685. DATCP will consider these unmet needs in preparing future budget requests to the legislature. As is the case with staffing grants, however, DATCP anticipates challenges maintaining the current level of funding.

Future Directions

In making performance-based awards, DATCP plans to further refine the underspending criteria currently in use. First, DATCP will identify the fairest measure of performance. In this regard, DATCP is considering a 3-year rolling cumulative average of county underspending. Second, DATCP intends to refine the standards for making awards to reward different levels of performance in terms of spending grant funds. DATCP is considering ways to encourage improved performance by lowering the 30% target that qualifies counties for higher awards or increasing maximum award amounts for counties with underspending between 0 and 15%. DATCP may consider limiting funding above the base grant for counties with high levels of underspending.

DATCP recognizes that high levels of spending do not necessarily equate to performance in other key areas such as effective use of cost-share funds. As DATCP builds stronger links between work plans and annual reports, counties can expect DATCP to implement new standards for measuring performance.

DNR FINAL ALLOCATION

The DNR’s portion of the final allocation provides funding to counties, the Oneida Tribe of Indians of Wisconsin (“Oneida Tribe”), and two lake districts grantees, through 3 programs:

- 1) Priority Watershed (PW),
- 2) Targeted Runoff Management (TRM), and
- 3) Urban Nonpoint Source and Storm Water Management (UNPS).

Table B shows the final DNR allocations to each county and the non-county grantees (the Oneida Tribe and two lake districts) for all three programs. The allocations for TRM projects come from bond revenue appropriated in s. 20.866(2)(te), Wis. Stats. The allocations for UNPS planning projects are from segregated funds appropriated in s. 20.370(6)(dq), Wis. Stats., and UNPS construction project allocations are from bond revenue appropriated in s. 20.866(2)(th), Wis. Stats. The allocations for PW cost sharing (also known as Anticipated Cost-share Reimbursement Amounts -- ACRA) are from three sources:

- Bond revenue (s. 20.866(2)(te), Wis. Stats),
- State GPR (s. 20.370(6)(aa), Wis. Stats.), and
- Federal Clean Water Act Section 319 funds.

The PW ACRA allocations shown in Table B are subdivided into three components:

- Cost sharing for practices to be funded with bond revenue only.
- Cost sharing for existing cropping practices to be funded with either state GPR or federal section 319 funds.
- Cost sharing for additional cropping practices to be funded with either state GPR or federal section 319 funds.

The reason for this complicated allocation of PW ACRA funds and the methodology used in making the allocations is discussed in the section of this plan titled “PW ACRA Allocation Process.”

1. PW ACRA Final Allocation

The amount of cost sharing being provided to county and non-county grantees for PW projects -- also called ACRA -- is the amount that the DNR has committed

to reimburse PW project grantees for best management practices (BMPs) that have been installed by the landowner, certified as constructed according to specifications, and for which the grantee has issued reimbursement to the landowner any time through Dec. 31, 2004. The total annual ACRA for each PW grantee is set forth in the *Revised Financing Plan for Priority Watershed Projects* (DNR; published on March 22, 2002; approved by the Land & Water Conservation Board on April 2, 2002).

There are restrictions in how ACRA funds provided by the DNR to county and non-county grantees may be used. Bond revenue may not be used to pay for cropping practices, such as nutrient management and conservation tillage. For the PW program, cropping practices will only be reimbursed using the very limited combination of federal section 319 funding (which is restricted to certain areas of Wisconsin) and state GPR. These restrictions mean that this allocation plan must specify the amount of funding available to each grantee for each funding component of its total ACRA. Each component was determined as described below.

Note: In the descriptions that follow, the “cropping practice allocation methodology report” refers to the report, titled *Allocation of DNR Funds for Cropping Practices in Priority Watershed and Lakes Projects* (DNR, June 4, 2002).

- The Total ACRA is the amount requested by the grantee in the *Joint DATCP/DNR 2004 Grant Application*, not to exceed the total amount allowable under the *Revised Financing Plan for Priority Watershed Projects*.
- The Existing Cropping Practices component is the amount requested by the grantee in the *Joint DATCP/DNR 2004 Grant Application*, not to exceed the amount allowable under Appendix C of the cropping practice allocation methodology report.
- The Additional Cropping Practices component is the amount requested by the grantee in the *Joint DATCP/DNR 2004 Grant Application*, not to exceed the amount determined for the grantee by DNR in accordance with the methods set forth in the cropping practice allocation methodology report.
- The Bonding component is the calculated difference between the “Total ACRA” and the amount allocated for cropping practices (both “existing” plus “additional”).

Chart 1 shows that the total available funds (bond revenue + all funding for cropping practices) allocated for ACRA is equal to the total requests. However, the DNR cannot supply the mix of funds requested. This final plan allocates \$154,345 less for cropping practices than was requested. An equivalent amount has been added to the allocation of bond revenue so that each grantee is allocated an amount equal to its ACRA request. The result is an allocation of funds from bond revenue that exceeds the total grantee requests for bond revenue funds.

Calendar year 2003 underspending from the federal section 319 and state GPR funds will not be reallocated to grantees for cropping practices in calendar year 2004. All of the Section 319 funds budgeted for 2003 has been spent due to the allocation plan funding cycle being out of sync with the federal budget cycle. The unspent GPR funds must be used to cover funding lapses in the 2003-2005 biennial budget.

Counties may not use funds identified for “cropping practices only” on any other BMPs. The limited amount of GPR and federal Section 319 funds makes this restriction necessary at this time.

A. Program Conditions and Requirements

Funds provided through this allocation plan must be reimbursed, transferred to another eligible grantee, or carried over into the next calendar year. If one of these 3 actions is not taken, the funds lapse and are available for the DNR to allocate to another grantee in the same year or to hold for allocation in an upcoming year. Grantees are reminded that adherence to request deadlines is important.

◆ 2004 ACRA Transfers

1. The bond revenue component of an ACRA may be transferred between any two PW grantees. The cropping practice component of an ACRA may only be transferred between grantees in the same funding pool. Funding pools are either “Sec. 319” or “GPR” and are identified in Table B and explained in the cropping practice allocation methodology report. Please note that some grantees may be in a different funding pool in 2004 than was identified in the *2003 Joint Final Allocation Plan*. This is due to changes made by the U.S. Environmental

Protection Agency concerning appropriateness for the use of federal Section 319 funding. Also note that there is no longer a “Lakes” funding pool per the state 2003-05 biennial budget. Grantees previously in the “Lakes” funding pool are now part of the “GPR” funding pool.

2. For each occasion when ACRA is transferred to another grantee, the 2004 “ACRA Transfer Agreement” form must be completed by all grantees involved in the transfer. Requests to transfer bond revenue during calendar year 2004 must be postmarked to the DNR by Dec. 31, 2004. Requests to transfer 2004 cropping practice funds must be postmarked to the DNR by Nov. 1, 2004. The DNR will adjust the cropping practice subtotal in the *2004 Joint Final Allocation Plan* to reflect the lesser amount upon receipt of the completed form. Grantees are responsible for tracking their ACRA balances (cropping practices versus all other practices). Statutes prohibit DNR from paying ACRA overages, including those caused by transfers that were miscalculated by the donating grantee.
3. In lieu of increasing grant authority, grantees may request ACRA transfers from other grantees within the PW program grant. See “B. Other Differences from the *2003 Joint Final Allocation Plan*” for further explanation about grant authority.

◆ 2004 ACRA Carry-over

1. **Bond Revenue:** If grantees have cost-share agreements signed by all parties by Dec. 31, 2004, with practices having an installation date anytime in 2004 that could not be installed during 2004, grantees may request that 2004 funds necessary to complete that cost-share agreement be carried forward into 2005. Approved amounts carried into 2005 must be used during 2005 and cannot be carried over into 2006. To request ACRA carry-over, the grantee must complete an “ACRA Carry-over Request” form and submit it to the DNR, postmarked by Dec. 31, 2004. The request will include the amount of the 2004 ACRA allocated for practices using bond revenue only that is to be carried over, the number of the affected cost-share agreement, and the reason(s) why the project involved could not be completed during 2004. If the grantee’s ACRA carry-over request form is not postmarked by Dec. 31, 2004, any unused 2004 bond revenue balance will lapse and will not

be available to the grantee for use in any other year.

2. **Cropping Practice ACRA:** Cropping practice funds allocated for 2004 that are not covered by reimbursement requests postmarked by the deadline will be considered unspent and will be reallocated to grantees in accordance with the cropping practice allocation methodology report. Any unspent cropping practice ACRA from 2004 will be reallocated and included in the *2005 Joint Final Allocation Plan*.

◆ 2004 ACRA Overspending

1. Sec. 281.65(8b), Wis. Stats., requires that -- if a county enters into cost-share agreements with land owners/operators that result in reimbursable amounts for the year that exceed the county’s ACRA -- that county is responsible for 100% of the reimbursement amounts over their ACRA.
2. For purposes of this allocation plan, a reimbursable amount is defined as that amount the county has paid the land owner/operator. Consequently, a reimbursable amount is created when the cost-share amount is paid to the land owner/operator by the county. If the county owns the land and there is no third-party landowner, a reimbursable amount is created when the BMP is installed.
3. Any reimbursements made to land owners/operators by counties (and/or BMP installations on county-owned land) that exceed a county’s annual ACRA will not be eligible for reimbursement by the DNR.

◆ 2004 ACRA Reimbursements

In order for counties to receive reimbursement, the following must all be true:

1. The total of reimbursement requests submitted by a grantee for calendar year 2004 activities may not exceed the grantee’s 2004 ACRA plus any 2003 carry-over amount plus or minus ACRA amounts transferred in or out.
2. Reimbursement requests must be submitted to DNR and postmarked by Dec. 31, 2004 for bond revenue practices and Nov. 1, 2004 for cropping practices. If a grantee’s reimbursement request does not exceed its 2004 ACRA amount but that request is

postmarked after the deadline, the amount requested will be paid with the grantee's ACRA in 2005. If a reimbursement request is submitted for a PW project that ends in 2004 and it is not postmarked by the deadline, the DNR may not honor the reimbursement request as the project has ended and those funds may be otherwise committed.

3. A drawdown of an advance is considered a reimbursement and is charged against a grantee's ACRA.

B. Other Differences from the 2003 Joint Final Allocation Plan

It is no longer necessary for the total of your project expenditures over the life of your project to be less than or equal to your grant authority. Grant authority was issued to each Priority Watershed project by the DNR in the years before 1998. When, in 1998, the DNR instituted the ACRA process, each county was given the equivalent of an annual budget. Any amount of ACRA not spent, carried over, or transferred away in a grant year lapses and is not available in any future year to that county. The ACRA process was necessary because PW funding is finite in each year.

The DNR decision to discontinue the need for grant authority transfers should be acceptable to counties. Thus far, grant authority transfers have been seldom used.

Counties may still achieve the same end results (additional annual spending for projects) by using ACRA transferred to them from another county.

2. Targeted Runoff Management (TRM) Final Allocation

The DNR will allocate up to \$3,113,614 to counties for cost sharing in TRM projects during calendar year 2004. This amount will cover the estimated state share of all county project applications that met minimum qualifying criteria and are eligible for funding. This amount may be reduced when the grant is actually awarded to reflect administrative code requirements concerning eligible activities and cost-share rates. As shown in Chart 1, there are no unmet TRM funding needs since all projects that were eligible for scoring and ranking are funded for eligible activities up to the amount requested.

Table B shows the maximum amount that can be allocated for each TRM grantee. Fifteen counties will receive TRM grants for 31 different projects. Counties with multiple projects include Buffalo (6), Dane (2), Door (4), Marathon (3), and Marinette (6). The maximum cost-share amount that can be awarded for a single TRM project is \$150,000.

Note: The DNR will also provide TRM grants to non-county applicants. State law does not require that non-county grantees be listed in this allocation plan.

TRM allocations made through this plan will be reimbursed to grantees during calendar years 2004 and 2005. Project applications have been screened, scored, and ranked in accordance with s. 281.65(4c), Wis. Stats. Adjustments to grant amounts may occur to account for eligibility of project components or cost-share rates at the time that the DNR negotiates the actual grants with applicants. The following procedures also apply:

- Funds will be considered "committed" when a grantee has returned a signed copy of the grant offer to the DNR.
- Grant offers not signed by the deadline will be rescinded by the DNR and the associated grant funds used to fund other eligible projects in rank order based on scores. If, for any reason, committed funds from this allocation plan become available after March 31, 2004, these funds will be held over to fund projects selected in the calendar year 2005 grant cycle.

3. Urban Nonpoint Source and Storm Water (UNPS) Management Final Allocation

The DNR will allocate up to \$255,980 for planning projects and \$575,809 for BMP construction projects in the Urban Nonpoint and Storm Water Management Grant Program during calendar year 2004. These amounts will cover the estimated state share of all county project applications that met the minimum qualifying criteria and are eligible for funding. This amount may be reduced when the grant is actually awarded to reflect administrative code requirements concerning eligible activities and cost-share rates. As shown in Chart 1, there are no unmet UNPS funding needs since all county projects were eligible for scoring and ranking are funded for eligible activities up to the amount requested.

Table B shows the maximum amount that can be allocated for the two types of UNPS grants. Two counties will receive UNPS planning grants for 2 different projects. Milwaukee County is the only county receiving UNPS construction grants (6 different projects). UNPS planning grants are limited to a maximum of \$100,000 per project and construction grants are limited to a maximum of \$150,000 per project.

Note: The DNR will also provide UNPS planning and construction grants to non-county applicants. State law does not require that non-county grantees be listed in this allocation plan.

UNPS allocations made through this plan will be reimbursed to grantees during calendar years 2004 and 2005. Project applications have been screened, scored, and ranked in accordance with s. 281.66, Wis. Stats. Adjustments to these amounts may occur to account for eligibility of project components or cost-share rates at the time that the DNR negotiates the actual grant award with applicants.

The following procedures also apply:

- Funds will be considered “committed” when a grantee has returned a signed copy of the grant offer to the DNR.
- Grant offers not signed by the deadline will be rescinded by the DNR and the associated grant funds used to fund other eligible projects in rank order based on scores. If, for any reason, committed funds from this allocation plan become available after March 31, 2004, these funds will be held over to fund projects selected in the calendar year 2005 grant cycle.

4. Regulatory Animal Waste Response (NR 243)

Effective with calendar year 2002, the DNR administers grant funding for this program. Under current law, the only funding mechanism is a TRM grant. As a result, no special “reserve” has been created to fund NR 243 projects that come to the DNR’s attention during 2004. If the property on which a Notice of Discharge is issued is located within an existing PW project, the county could elect to offer cost sharing to the landowner from the county’s 2004 ACRA amount. The only other option is for the county to apply for a 2005 or 2006 TRM grant – depending upon when the problem comes to light – to address this source of nonpoint pollution.

SUMMARY OF CHANGES TO THE 2004 JOINT FINAL ALLOCATION PLAN

The DATCP’s portion of the final plan includes the following changes from the preliminary plan:

- DATCP will allocate an additional \$12,000 as part of its 2004 allocation of staff and support grant funds. DATCP had initially planned to retain and not allocate \$12,000 of GPR underspending from the 2002 staff and support grant.
- DATCP will make available an additional \$300,627 as part of its 2004 allocation of staff and support grant funds. This allocation will reduce the total funds available for allocation in 2005 by \$300,627. As a result of the 2004 closing of priority watershed projects, DATCP will have sufficient funds for the following allocations in 2005: the base allocation of staff and support grants to counties, project grants to other cooperators, the BASG make-up grant for counties with priority watershed projects.

DATCP appreciates the concerns about its use of funds from the second year of the biennium to fund the first year’s allocation. DATCP’s appropriation for the second year of the biennium is not guaranteed, and may be subject to further reductions. This approach is an exception to DATCP’s usual course in making allocations, and is justified by the need to meet an unexpected shortfall and

maintain program continuity. DATCP faced similar circumstances when it used a portion of the 2001 funds to offset a shortfall in the 2000 allocation. Moreover, DATCP may have 2003 underspending of staffing dollars that can augment its 2005 allocation.

The DNR's portion of the final plan includes the following changes from the preliminary plan:

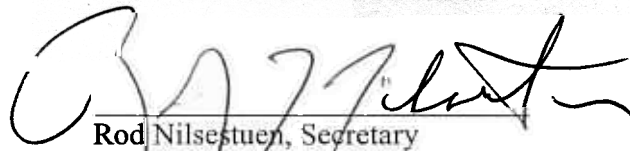
- Per the 2003-05 biennial budget, the DNR is no longer required to allocate a minimum of \$300,000 to priority lake projects. Therefore, the PW grantees who were members of the "Lakes" funding pool are now part of the "GPR" funding pool for cropping practices.
- Revisions to the 2004 ACRA carry-over procedures. Carry-overs of bond revenue may be possible for active PW grantees after calendar year 2004.
- Updated information in Charts 1 and 2 and Table B to reflect DNR's funding decisions for individual grant applicants. Table B is updated to show the TRM and UNPS grant amounts for each grantee.
- Calendar year 2003 underspending from the federal section 319 and state GPR funds will not be reallocated to grantees for cropping practices in calendar year 2004. The unspent funds must be used to cover budget deficits (section 319) and required budget lapses (GPR).

FINAL ACTION

DATCP has determined that the action described in this allocation plan for the 2004 soil and water resource management grant program shown in Table A conforms with the applicable DATCP provisions of s. 92.14, Wis. Stats, and ATP 50, Wis. Admin. Code. DATCP reserves the right to reallocate grant funds unexpended by recipients.

Dated this 11 day of December, 2003.

STATE OF WISCONSIN
DEPARTMENT OF AGRICULTURE, TRADE AND
CONSUMER PROTECTION

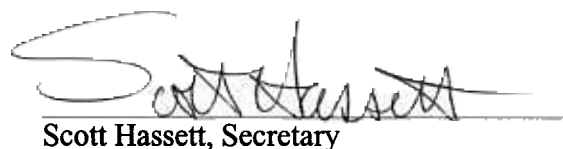


Rod Nilsestuen, Secretary

DNR has determined that the actions described in this allocation plan for the 2004 allocations of DNR funds shown in Table B conforms with the provisions of ss. 281.65 and 281.66, Wis. Stats.

Dated this 18th day of December, 2003.

STATE OF WISCONSIN
DEPARTMENT OF NATURAL RESOURCES



Scott Hassett, Secretary